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A bill to be entitled

An act relating to environmental regulation; amending s. 163.3162, F.S.; specifying the authority of counties to enforce certain wetlands, springs protection, and stormwater ordinances, regulations, and rules; amending s. 163.3184, F.S.; providing vote requirements for adoption of certain elements of local government comprehensive plans and plan amendments; amending s. 163.3194, F.S.; prohibiting local governments from rescinding certain comprehensive plan amendments; amending s. 253.0347, F.S.; providing exemptions from lease or permit fees for certain lessees; amending s. 298.225, F.S.; exempting certain facilities, structures or improvements from additional local government authorizations or permits; amending s. 373.236, F.S.; authorizing consumptive use permit durations for certain projects and developments; authorizing multiple commencement dates for certain consumptive use permits; amending s. 373.308, F.S.; requiring delegated local governments to follow certain criteria and standards for well construction; preempting certain well construction permitting regulations; amending s. 373.323, F.S.; revising requirements for licensure as a water well contractor; amending s. 373.4136, F.S.; providing that proof of

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insurance meets a certain mitigation bank permit requirement; directing the Department of Environmental Protection and water management districts to adopt specified rules; amending s. 373.709, F.S.; requiring certain criteria to be incorporated into regional water supply plans; amending s. 403.201, F.S.; revising provisions relating to variances for discharges of waste into waters of the state or hazardous waste management; amending s. 403.709, F.S.; establishing a solid waste landfill closure account within the Solid Waste Management Trust Fund for specified purposes; providing for the deposit of certain funds into the account; providing a 2-year permit extension; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (i) of subsection (3) of section 163.3162, Florida Statutes, is amended to read:

163.3162 Agricultural Lands and Practices.-

- (3) DUPLICATION OF REGULATION.—Except as otherwise provided in this section and s. 487.051(2), and notwithstanding any other law, including any provision of chapter 125 or this chapter:
 - (i) This subsection does not limit a county's powers to:
 - 1. Enforce wetlands, springs protection, or stormwater

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ordinances, regulations, or rules adopted before July 1, 2003, excluding any modification, readoption, or amendment approved on or after July 1, 2003.

- 2. Enforce wetlands, springs protection, or stormwater ordinances, regulations, or rules pertaining to the Wekiva River Protection Area.
- 3. Enforce ordinances, regulations, or rules as directed by law or implemented consistent with the requirements of a program operated under a delegation agreement from a state agency or water management district.

As used in this paragraph, the term "wetlands" has the same meaning as defined in s. 373.019.

Section 2. Paragraph (a) of subsection (11) of section 163.3184, Florida Statutes, is amended to read:

163.3184 Process for adoption of comprehensive plan or plan amendment.—

- (11) PUBLIC HEARINGS.-
- (a) The procedure for transmittal of a complete proposed comprehensive plan or plan amendment pursuant to subparagraph (3)(b)1. and paragraph (4)(b) and for adoption of a comprehensive plan or plan amendment pursuant to subparagraphs (3)(c)1. and (4)(e)1. shall be by affirmative vote requiring of not less than a simple majority of the members of the governing body present at the hearing. The adoption of a comprehensive plan or plan amendment shall be by ordinance. For the purposes

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of transmitting or adopting a comprehensive plan or plan amendment, the notice requirements in chapters 125 and 166 are superseded by this subsection, except as provided in this part.

Section 3. Subsection (5) of section 163.3194, Florida Statutes, is amended to read:

163.3194 Legal status of comprehensive plan.-

- (5) (a) The tax-exempt status of lands classified as agricultural under s. 193.461 shall not be affected by any comprehensive plan adopted under this act as long as the land meets the criteria set forth in s. 193.461.
- (b) A local government may not rescind a prior land use approval solely because the underlying land continues to be used for bona fide agricultural purposes in a manner which qualifies for an agricultural classification under s. 193.461.

Section 4. Paragraph (f) of subsection (2) of section 253.0347, Florida Statutes, is amended to read:

253.0347 Lease of sovereignty submerged lands for private residential docks and piers.—

(2)

(f) A lessee of sovereignty submerged lands for a private residential multifamily dock designed to moor boats up to the number of units within the multifamily development is not required to pay lease or permit fees for a preempted area equal to or less than 10 times the riparian shoreline along sovereignty submerged land on the affected waterbody times the number of units with docks in the private multifamily

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106	Section	5. Sul	osection	(6) c	of sect	cion	298.225,	Florida
107	Statutes, is	amende	d to read	d:				
108	298.225	Water	control	plan;	plan	deve	elopment	and
109	amendment							

development.

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The review or approval of the water control plan by (6) the applicable water management district shall not constitute the granting of any permit necessary for the construction or operation of any water control district work and cannot be relied upon as any future agency action on a permit application. Notwithstanding any other provision of law, if any of the facilities, structures, or improvements including but not limited to ditches, dikes, water control structures, canals, or pump stations included within a water control plan have been issued an environmental resource permit pursuant to Part IV, chapter 373, or a permit has been issued pursuant to s. 404 of the Federal Clean Water Act, 33 USC 1344, and such structures are incorporated in a plat of the county or city within which the water control district lies, no additional local government authorizations or permits shall be required to implement, construct, or maintain the permitted facilities, structures, or improvements.

Section 6. Subsection (6) of section 373.236, Florida Statutes, is amended to read:

373.236 Duration of permits; compliance reports.-

(6)(a) The Legislature finds that the need for alternative

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water supply development projects to meet anticipated public water supply demands of the state is so important that it is essential to encourage participation in and contribution to these projects by private-rural-land owners who characteristically have relatively modest near-term water demands but substantially increasing demands after the 20-year planning period in s. 373.709.

- 1. Therefore, Wwhere such landowners make extraordinary contributions of lands or construction funding to enable the expeditious implementation of such projects, water management districts and the department may grant permits for such projects for a period of up to 50 years to municipalities, counties, special districts, regional water supply authorities, multijurisdictional water supply entities, and publicly or privately owned utilities, with the exception of any publicly or privately owned utilities created for or by a private landowner after April 1, 2008, which have entered into an agreement with the private landowner for the purpose of more efficiently pursuing alternative public water supply development projects identified in a district's regional water supply plan and meeting water demands of both the applicant and the landowner.
- 2. Where landowners, individually or collectively, make available lands to enable the expeditious development of projects involving dispersed surface water storage and release or surface water storage and recharge which provide water resource benefits and alternative water supply development, the

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water management districts and the department may grant permits for such projects for a period of up to 50 years.

- (b) A permit under paragraph (a):
- 1. May authorize the uses of the individual project participants to begin on different dates.
- $\underline{2.}$ May be granted only for that period for which there is sufficient data to provide reasonable assurance that the conditions for permit issuance will be met.
- 3. Such a permit <u>S</u>shall require a compliance report by the permittee every 5 years during the term of the permit. The report shall contain sufficient data to maintain reasonable assurance that the conditions for permit issuance applicable at the time of district review of the compliance report are met. After review of <u>the this</u> report, the governing board or the department may modify the permit to ensure that the use meets the conditions for issuance.
- (c) This subsection does not limit the existing authority of the department or the governing board to modify or revoke a consumptive use permit.
- (8) Water management districts and the department may grant a permit for a period of up to 30 years for a development of regional impact that is approved pursuant to s. 380.06 and located in a rural area of critical economic concern as defined in s. 288.0656.
- Section 7. Subsection (5) is added to section 373.308, Florida Statutes, to read:

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373.308 Implementation of programs for regulating water wells.—

- (5) Delegated local governments must follow well construction criteria and applicable standards adopted by the department or water management district, and such criteria and standards shall preempt additional local government well construction permitting regulations.
- Section 8. Paragraph (b) of subsection (3) of section 373.323, Florida Statutes, is amended to read:
- 373.323 Licensure of water well contractors; application, qualifications, and examinations; equipment identification.—
- (3) An applicant who meets the following requirements shall be entitled to take the water well contractor licensure examination:
 - (a) Is at least 18 years of age.
- (b) Has at least 2 years of experience in constructing, repairing, or abandoning water wells. Satisfactory proof of such experience shall be demonstrated by providing:
- 1. Evidence of the length of time the applicant has been engaged in the business of the construction, repair, or abandonment of water wells as a major activity, as attested to by a letter from three of the following persons:
 - a. A water well contractor.
- 206 b. A water well driller.
- 207 c. A water well parts and equipment vendor.
- 208 b.d. A water well inspector employed by a governmental

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- 2. A list of at least 10 water wells that the applicant has constructed, repaired, or abandoned within the preceding 5 years. Of these wells, at least seven must have been constructed, as defined in s. 373.303(2), by the applicant. The list shall also include:
- a. The name and address of the owner or owners of each well.
 - b. The location, primary use, and approximate depth and diameter of each well that the applicant has constructed, repaired, or abandoned.
 - c. The approximate date the construction, repair, or abandonment of each well was completed.
 - Section 9. Paragraph (i) of subsection (1) of section 373.4136, Florida Statutes, is amended to read:
 - 373.4136 Establishment and operation of mitigation banks.-
 - (1) MITIGATION BANK PERMITS.—The department and the water management districts may require permits to authorize the establishment and use of mitigation banks. A mitigation bank permit shall also constitute authorization to construct, alter, operate, maintain, abandon, or remove any surface water management system necessary to establish and operate the mitigation bank. To obtain a mitigation bank permit, the applicant must provide reasonable assurance that:
 - (i) It can meet the financial responsibility requirements prescribed for mitigation banks. One of the ways an applicant

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235	may satisfy this condition is by submitting proof of insurance
236	in a form approved by the department or water management
237	district.

Section 10. By January 1, 2015, the Department of

Environmental Protection and each water management district

shall adopt rules to implement the amendment to s.

373.4136(1)(i).

Section 11. Subsection (9) of section 373.709, Florida Statutes, is renumbered as subsection (10), and a new subsection (9) is added to that section to read:

373.709 Regional water supply planning.-

development projects, and water supply development projects identified in a long-term master plan adopted pursuant to s.

163.3245 or a master plan development order issued under s.

380.06(21) shall be incorporated into a regional water supply plan adopted pursuant to this section and are exempt from the analyses required under subsection (2).

Section 12. Subsection (2) of section 403.201, Florida Statutes, is amended to read:

403.201 Variances.-

(2) No variance shall be granted from any provision or requirement concerning discharges of waste into waters of the state or hazardous waste management which would result in the provision or requirement being less stringent than a comparable federal provision or requirement, except as provided in s.

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- 261 403.70715. <u>However, nothing herein prohibits the issuance of</u>
 262 <u>moderating provisions under state law.</u>
- Section 13. Subsection (5) is added to section 403.709, Florida Statutes, to read:
 - 403.709 Solid Waste Management Trust Fund; use of waste tire fees.—There is created the Solid Waste Management Trust Fund, to be administered by the department.
 - (5) (a) Notwithstanding subsection (1), a solid waste landfill closure account is established within the Solid Waste Management Trust Fund to provide funding for the closing and long-term care of solid waste management facilities. The department may use funds from the account to contract with a third party for the closing and long-term care of a solid waste management facility if:
 - 1. The facility has or had a department permit to operate the facility.
 - 2. The permittee provided proof of financial assurance for closure in the form of an insurance certificate.
 - 3. The facility is deemed to be abandoned or was ordered to close by the department.
 - 4. Closure is accomplished in substantial accordance with a closure plan approved by the department.
- 5. The department has written documentation that the insurance company issuing the closure insurance policy will provide or reimburse the funds required to complete closing and long-term care of the facility.

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(b) The department shall deposit the funds received from the insurance company as reimbursement for the costs of closing or long-term care of the facility into the solid waste landfill closure account.

Section 14. (1) Any building permit, and any permit issued by the Department of Environmental Protection or by a water management district pursuant to part IV of chapter 373, Florida Statutes, which has an expiration date from January 1, 2012, through January 1, 2015, is extended and renewed for a period of 2 years after its previously scheduled date of expiration. This extension includes any local government-issued development order or building permit including certificates of levels of service. This section does not prohibit conversion from the construction phase to the operation phase upon completion of construction. This extension is in addition to any existing permit extension, including extensions provided by operation of s. 252.363, resulting from a declaration of a state of emergency by the Governor. Extensions granted pursuant to this section; section 14 of chapter 2009-96, Laws of Florida, as reauthorized by section 47 of chapter 2010-147, Laws of Florida; section 46 of chapter 2010-147, Laws of Florida; or section 74 or section 79 of chapter 2011-139, Laws of Florida, shall be limited to a total of 5 years. Further, specific development order extensions granted pursuant to s. 380.06(19)(c)2., Florida Statutes, cannot be further extended by this section.

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The commencement and completion dates for any required

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mitigation associated with a phased construction project are extended so that mitigation takes place in the same timeframe relative to the phase as originally permitted.

- (3) The extension provided for in subsection (1) does not apply to:
- (a) A permit or other authorization under any programmatic or regional general permit issued by the Army Corps of Engineers.
- (b) A permit or other authorization held by an owner or operator determined to be in significant noncompliance with the conditions of the permit or authorization as established through the issuance of a warning letter or notice of violation, the initiation of formal enforcement, or other equivalent action by the authorizing agency.
- (c) A permit or other authorization, if granted an extension that would delay or prevent compliance with a court order.
- (4) Permits extended under this section shall continue to be governed by the rules in effect at the time the permit was issued, except if it is demonstrated that the rules in effect at the time the permit was issued would create an immediate threat to public safety or health. This provision applies to any modification of the plans, terms, and conditions of the permit which lessens the environmental impact, except that any such modification does not extend the time limit beyond 2 additional years.

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or municipality to require the owner of a property that has notified the county or municipality of the owner's intent to receive the extension of time granted pursuant to this section to maintain and secure the property in a safe and sanitary condition in compliance with applicable laws and ordinances.

Section 15. This act shall take effect July 1, 2014.

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